

Kadaltilla / Park Lands Authority

The Adelaide Park Lands Authority known as Kadaltilla / Park Lands Authority was established by the *Adelaide Park Lands Act 2005 (SA)* as a subsidiary of the City of Adelaide under the provisions of the *Local Government Act 1999 (SA)*.

As part of the Park Lands governance framework the Kadaltilla / Park Lands Authority is the principle advisory body to the City of Adelaide (CoA) and the South Australian State Government (SG) on Park Lands matters.

The Authority provides guidance around the use of and improvement to the Adelaide Park Lands through the development of the Adelaide Park Lands Management Strategy 2015 – 2025, which can be found [here](#)

Thursday 24 February 2022 Board Meeting

Membership

The Lord Mayor
4 other members appointed by the Council
5 members appointed by the Minister

Quorum

6

Presiding Member

The Right Honourable the Lord Mayor Sandy Verschoor

Deputy Presiding Member

Ms Kirsteen Mackay

Board Members

Ms Allison Bretones

Mr Rob Brookman AM

Councillor Helen Donovan (*Gazettal of Appointment pending*)

Mr Stephen Forbes

Ms Stephanie Johnston

Mr Craig Wilkins

Mr Ben Willsmore

Proxy Board Members

Councillor Arman Abrahamzadeh (for Councillor Alexander Hyde)
Professor Emeritus Damien Mugavin (for Ms Stephanie Johnston)

Board Meeting Agenda, Thursday 24 January 2022, at 5:30 pm
Colonel Light Room, Town Hall, King William Street, Adelaide

Agenda

	Purpose
1. Welcome and Opening	
1.1 Acknowledgement of Country	To Acknowledge
<p>At the opening of the Board Meeting, the Board member presiding will state: 'Kadaltilla / Park Lands Authority acknowledges that we are meeting on traditional Country of the Kurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kurna people living today. And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'</p>	
1.2 Apologies	To Note
1.3 25/11/2021 Minutes	To Confirm
<p>That the Minutes of the meeting of the Board of the Adelaide Park Lands Authority held on 25 November 2021 be taken as read and be confirmed as an accurate record of proceedings.</p>	
1.4 Business Arising	To Note
<p>Complete Status Update for Actions Arising in Link 1 here</p>	
2. Conflict of Interest	To Note
3. Presiding Member Report (verbal)	To Note
4. Representations (verbal)	Granted as at 18/2/2022
Nil	To be Heard for up to 5mins
5. Items for Board Decision	
5.1 CLMP Objectives, Targets and Measures [2019/01693]	Decision to Advise CoA Page 3
5.2 Reimagining Victoria Park / Pakapakathi (Park 16) [2021/01080]	Decision to Advise CoA Page 7
5.3 Heritage Listing of the Adelaide Motor Sport Circuit in Victoria Park / Pakapakathi (Park 16) [2021/01080]	Decision to Advise CoA Page 11
6. Items for Board Discussion	
6.1 Associate Director Update	To inform
7. Items for Noting	
7.1 Correspondence	To Note
Verbal Update from Presiding Member	
8. Other Business & Meeting Close	Identified as at 18/2/2022
Nil	To inform
Next meeting – Thursday, 25 March 2022, 5.30pm	To Note

CLMP Objectives, Targets and Measures

ITEM 5.1 24/02/2022
Board Meeting

Author:

Sarah Gilmour, Associate
Director, Park Lands, Policy &
Sustainability

2019/01693

Public

Purpose

This report responds to a request from the Authority at its meeting in March 2021 for a paper that would lead a discussion on the objectives, targets and measures of Adelaide Park Lands Community Land Management Plans (CLMP).

The City of Adelaide must prepare a CLMP in accordance with Section 196 of the *Local Government Act 1999 (SA)* and the *Adelaide Park Lands Act 2005 (SA)*.

Under the *Local Government Act 1999 (SA)*, a CLMP is required to include those specific matters set out in the Act, including (but not limited to):

- objectives for the management of the land
 - targets for those objectives
 - measures for achieving these targets.
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Recommendation

THAT KADALTILLA / PARK LANDS AUTHORITY ADVISES COUNCIL:

That Kadaltilla / Park Lands Authority:

1. Supports the current review of Targets and Measures for Adelaide Park Lands Community Land Management Plans as outlined in Item 5.1 on the Agenda for the meeting of the Board of Kadaltilla / Park Lands Authority held on 24 February 2022.
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Implications

Adelaide Park Lands Management Strategy 2015-2025	Adelaide Park Lands Management Strategy 2015-2025 The provisions of the City of Adelaide's Community Land Management Plans are consistent with the Adelaide Park Lands Management Strategy (APLMS)
APLA 2020-2025 Strategic Plan	Adelaide Park Lands Authority 2020-2025 Strategic Plan Strategic Plan Alignment – Management and Protection Review of the City of Adelaide Community Land Management Plans is a key action of the APLA Strategic Plan.
Policy	Under the <i>Local Government Act 1999 (SA)</i> all councils must prepare and adopt a management plan for the community land under their care and control.
Consultation	Not as a result of this report
Resource	Not as a result of this report
Risk / Legal / Legislative	Council must prepare and adopt a Community Land Management Plan in accordance with the requirements of Section 197 of the <i>Local Government Act 1999 (SA)</i> and the <i>Adelaide Park Lands Act 2005 (SA)</i> .
Opportunities	Not as a result of this report
City of Adelaide Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Community Land Management Plans must be comprehensively reviewed at least once every five years.
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

Discussion

Legal Requirements

1. In developing the Community Land Management Plans for the Adelaide Park Lands, section 196 (3) of the *Local Government Act 1999 (SA)* requires that these plans:
 - 1.1. *identify the land to which it applies*
 - 1.2. *state the purpose for which the land is held by the council*
 - 1.3. *state the council's objectives, policies (if any) and proposals for the management of the land*
 - 1.4. *state performance targets and how the council proposes to measure its performance against its objectives and performance targets*
 - 1.5. *in the case of the management plan for the Adelaide Park Lands*
 - 1.5.1. *provide information on any arrangements or restrictions on public use of any part of the park lands, or on movement through the park lands*
 - 1.5.2. *provide specific information on the council's policies for the granting of leases or licences over any part of the park lands.*
2. An excerpt from Division 4 of the Act regarding Community Land Management Plan requirements can be found in Link 1 [here](#) .

Background - Community Concerns

3. In considering the results of the community engagement on the draft CLMP for the Adelaide Oval Precinct (part of Tarntanya Wama (Park 26)) in March 2021, the Authority noted concerns raised by some community members about how the Objectives were measured and reported on and requested a paper to facilitate further consideration.
4. A number of respondents (54.8% or 17 out of 31) to the consultation disagreed with the proposed objectives, targets and measures. Among the feedback were comments that the proposed approach was less rigorous than the key performance indicators (KPIs) of the previous (2009) CLMP for this park.

Current review

5. The current review of the Adelaide Park Lands CLMP has taken the following approach:
 - 5.1. A set of Park Lands wide 'objectives', set out in the General Provisions section of the CLMP
 - 5.2. For each park or group of parks, a set of tailored (where necessary) 'targets' and 'measures' for these 'objectives'.
6. The 'objectives' in the General Provisions, adopted by Council on 14 December 2021, are:
 - 6.1. To protect the National Heritage values of the Adelaide Park Lands and City Layout
 - 6.2. To hold the Park Lands for public benefit, freely available to the people of South Australia for their use and enjoyment
 - 6.3. To ensure a balance of environmental, cultural, recreational and social uses of the Park Lands
 - 6.4. To recognise, protect, enhance and interpret cultural heritage sites of Kaurna and European significance
 - 6.5. To enhance and showcase the biodiversity of the Adelaide Park Lands, including areas of remnant vegetation and biodiversity significance
 - 6.6. To enhance the ecological health of Park Land watercourses
 - 6.7. To manage landscapes and buildings sustainably.
7. These objectives prioritise and reflect the:
 - 7.1. Importance of preserving the Values which underpin the National Heritage Listing
 - 7.2. Statutory Principles in the *Adelaide Park Lands Act 2005 (SA)*.
8. Anchoring the CLMP objectives to key elements of the governance and planning framework for the Adelaide Park Lands provides an objective, clear and rational basis for the process and is supported by legal advice.

9. The targets adopted as part of the current review reflect the importance of achieving the objectives, such as:
 - 9.1. No impact on National Heritage Values
 - 9.2. No loss in the spatial extent of the Park Lands
 - 9.3. Retention of public access to all areas, except those subject to the temporary restrictions permitted by the Adelaide Oval Licence Area Licence.
10. The adopted performance measures in the CLMP seek to provide objectivity and accountability in the assessment of performance against the objectives and targets by recognising the external processes involved, such as:
 - 10.1. In the case of National Heritage Listing matters, assessment through a referral process to the Federal Government agency responsible for the *Environmental Protection and Biodiversity Conservation Act 1999 (Commonwealth)*.
 - 10.2. In the case of the spatial extent of the Park Lands, the process required to vary the Adelaide Park Lands Plan.
11. The performance measures also seek to recognise and incorporate the role of the Authority and Council in considering proposed changes to the CLMP.
12. The current approach is to tailor (where necessary) targets and performance measures to enable them to be shaped according to the challenges and future directions of each park. In doing so, the process is endeavouring to:
 - 12.1. Ensure the performance measures can be referred to both the objectives and the performance targets
 - 12.2. Where available, include reference to the benchmark from which any change will be measured
 - 12.3. Where appropriate, separate out the means or process by which the target will be achieved.
13. The current balanced approach aims to ensure the CLMP is not too prescriptive, with use of targets and measures which do not prevent valid innovative use.
14. Council has commenced a significant programme of work to renew its CLMPs. Council Administration will ensure that the approach to setting performance targets and measures aligns with the requirements of the *Local Government Act 1999 (SA)* and considers the intersection of that Act with the *Adelaide Park Lands Act 2005 (SA)*.

Attachments

Nil

- END OF REPORT -

Reimagining Victoria Park / Pakapakanthi (Park 16)

ITEM 5.2 24/02/2022
Board Meeting

Author:

Sarah Gilmour, Associate Director,
Park Lands, Policy & Sustainability

2021/01080

Public

Purpose

This report responds to Council's resolution at its meeting on 12 October 2021 regarding the need to provide a cooler, shadier environment in Victoria Park / Pakapakanthi (Park 16), in particular for a report:

"outlining the necessary steps toward development of a new landscaping proposal to achieve enhanced greening - in particular tree canopy for shade across Victoria Park – Pakapakanthi (Park 16)"

Council's resolution requested that a report be provided on this matter to the Adelaide Park Lands Authority (Kadaltilla / Park Lands Authority) for discussion.

This report seeks input from Kadaltilla on the proposal for the development of a Landscape Concept Plan to achieve enhanced greening in Victoria Park / Pakapakanthi (Park 16).

Recommendation

THAT KADALTILLA / PARK LANDS AUTHORITY ADVISES COUNCIL:

That Kadaltilla / Park Lands Authority:

1. Supports the development of a new Landscape Concept Plan for Victoria Park / Pakapakanthi (Park 16), which will consider and address the:
 - 1.1. Lack of trees and shade, particularly, but not exclusively, at the northern end of the Park around the bitumen motor sport track and historic grandstand
 - 1.2. Need to provide a hospitable and attractively landscaped environment for a future, hotter climate
 - 1.3. Cultural landscape and social values of the Park, including the social values attached to the motor sport track, horse-racing, cycling and other contemporary uses
 - 1.4. Remnant native plant and animal habitat and original vegetation
 - 1.5. Many informal and formal uses of the Park
 - 1.6. Limitations on tree plantings imposed by soil contamination
 - 1.7. The need for a sustainable landscape.
2. Notes that in developing the Landscape Concept Plan, the City of Adelaide Administration will engage directly with the:
 - 2.1. 'Re-imagining Victoria Park' group
 - 2.2. Adjacent City of Adelaide residents
 - 2.3. Park users who have a lease or license for Park 16, including event holders
 - 2.4. Other stakeholders and the general public.

Implications

<p>Adelaide Park Lands Management Strategy 2015-2025</p>	<p>Adelaide Park Lands Management Strategy 2015-2025</p> <p>Objective 1: Responsive Responsive to a changing urban environment that meets the open space needs of Greater Adelaide and inspires people to participate in activities and events leading to an enhanced quality of life.</p> <p>Objective 7. Resilient Resilient in adapting to a changing climate, enhancing biodiversity and sustaining the quality of user experiences.</p> <p>Outcome 3. Welcoming + attractive places Places of diverse landscapes and natural beauty providing a range of recreational, sensory and stimulating experiences of discovery.</p> <p>Outcome 4. Sustainable + enduring places Places that thrive in the face of a changing climate.</p> <p>Outcome 5. Memorable + distinctive places Places celebrating Adelaide's unique natural and cultural heritage.</p>
<p>APLA 2020-2025 Strategic Plan</p>	<p>Adelaide Park Lands Authority 2020-2025 Strategic Plan</p> <p>Strategic Plan Alignment – Environment</p> <p>2.1 Define, protect and enhance landscape values and design qualities</p> <p>2.2 Provide advice in relation to tree canopy cover, biodiversity and environmental sustainability and improvements</p>
<p>Policy</p>	<p>The Community Land Management Plan for Victoria Park / Pakapakanthi (Park 16) is currently under review and must be consistent with the Adelaide Park Lands Management Strategy (also currently under review).</p>
<p>Consultation</p>	<p>The Community Land Management Plan Victoria Park / Pakapakanthi (Park 16) is currently under review and will be consulted on with adjacent CoA residents, community groups, the park's lease and license holders, all programmed users of the park and the wider community.</p>
<p>Resource</p>	<p>Not as a result of this report</p>
<p>Risk / Legal / Legislative</p>	<p>Not as a result of this report</p>
<p>Opportunities</p>	<p>Opportunity to undertake community consultation as part of the review of the Community Land Management Plan for the park.</p>
<p>City of Adelaide Budget Allocation</p>	<p>Not as a result of this report</p>
<p>Life of Project, Service, Initiative or (Expectancy of) Asset</p>	<p>The Community Land Management Plan and Adelaide Park Lands Management Strategy require a review at least once every five years as required under the <i>Adelaide Park Lands Act 2005 (SA)</i>.</p>
<p>Ongoing Costs (eg maintenance cost)</p>	<p>Any ongoing operating and maintenance impacts arising from the implementation of a Landscape Concept Plan are to be determined as part of the development of the Landscape Concept Plan.</p>
<p>Other Funding Sources</p>	<p>Not as a result of this report</p>

Discussion

1. At its meeting on 12 October 2021, in response to concerns from the community group known as 'Re-imagining Victoria Park' (allied to the South-East Community Residents Association), Council considered the lack of tree canopy cover and the provision of shade around the motor sport track in Victoria Park / Pakapakanthi (Park 16).
2. Council requested the Adelaide Park Lands Authority (Kadaltilla / Park Lands Authority) be provided with a report "*outlining the necessary steps toward development of a new landscaping proposal to achieve enhanced greening – in particular tree canopy for shade across Victoria Park – Pakapakanthi (Park 16)*". The Council resolution in full can be found in Link 1 [here](#).

Adelaide Park Lands Management Strategy (APLMS) and Community Land Management Plan (CLMP)

3. In relation to Park 16, the APLMS provides for the modification of existing landscapes to facilitate more recreational amenity and a greater diversity of landscape character and opportunities (in Link 2 [here](#)).
4. The new Brown Hill Keswick Creek wetlands in the south of Park 16 is envisaged in the APLMS and will greatly improve the amenity, recreational opportunities and biodiversity values of the park.
5. The APLMS is currently being reviewed by Kadaltilla.
6. The CLMP for Park 16, dating from 2013, is due for review (in Link 3 [here](#)).
7. Pursuant to the *Adelaide Park Lands Act 2005 (SA)*, the City of Adelaide must "undertake a comprehensive review of its management plan for community land within the Adelaide Park Lands at least once in every 5 years" and ensure it is consistent with the APLMS.

Surface temperatures and tree canopy in Park 16

8. Heat and tree canopy mapping (LiDAR technology) from March 2018 shows that:
 - 8.1. For Park 16 (in Link 4 [here](#)), daytime surface temperature averaged at 38.9°C. This made it the eighth hottest park in the Adelaide Park Lands on the day. This was in large part due to the unirrigated open space in the southern half of the park, now the site for the new wetland, but the motor sport track was also identified as a hot spot.
 - 8.2. The coolest areas of the Park Lands are those like the Adelaide Botanic Garden, Veale Gardens and irrigated playing fields. The hotter areas tend to be the unirrigated, open areas. For instance, the horse paddocks in Lefevre Park / Nantu Wama (Park 6) are very hot. The hottest areas of the Adelaide Park Lands also include:
 - 8.2.1. Golden Wattle Park / Mirnu Wirra (Park 21W)
 - 8.2.2. Yam Daisy Park / Kantarilla (Park 3)
 - 8.2.3. Josie Agius Park / Wikaparntu Wirra (Park 22)
 - 8.3. Park 16 has a canopy cover of 20.16%. By comparison, the park with the highest canopy cover is Mistletoe Park / Tainmuntilla (Park 11), along River Torrens / Karrawirra Pari, with 51.43%.
 - 8.4. The coolest areas of Park 16 are those with a continuous tree canopy or areas which are irrigated.
 - 8.5. Bituminised areas in Park 16, including the motor sport track, are typically 3°C hotter than normal surrounding temperatures, while treed areas are usually 4°C cooler than normal surrounding temperatures.
 - 8.6. While the Landscape Concept Plan would focus on developing sufficient levels of tree canopy, other forms of shade provision could also be considered, either as an interim or long-term measure.

Steps toward developing a Landscape Concept Plan

9. The development of a Landscape Concept Plan for Park 16, will include:
 - 9.1. Consideration of the following initial assessment of opportunities and constraints, including:
 - 9.1.1. Limitations imposed by soil contamination
 - 9.1.2. The cultural landscape context, including views
 - 9.1.3. Social values of the Park including, but not limited to, the motor sport track
 - 9.1.4. Recreational, sporting and event use
 - 9.1.5. Appropriate tree types and other vegetation

- 9.1.6. The desirable degree and extent of canopy cover
- 9.1.7. Other possible means of providing shade and cooling the environment, for instance attractive pavilion style structures which could provide relief until a tree canopy develops
- 9.1.8. The considerable open space, existing track layout and spatial opportunities
- 9.1.9. The State Heritage precinct
- 9.1.10. Sustainable water use
- 9.1.11. Existing and potential avenues of trees
- 9.1.12. Consideration of any known proposals for use of the land.
- 9.2. Engagement with the 'Re-imagining Victoria Park' group, adjacent City of Adelaide residents and other stakeholders, in particular the State Government
- 9.3. Development of a draft Landscape Concept Plan within the context of a new, draft CLMP
- 9.4. A summary of consultation and recommendations to be presented to Kadaltilla and Council in mid-2022 for consideration for broad community consultation
- 9.5. Broader community consultation on proposals for Park 16
- 9.6. Feedback analysis to refine the draft Landscape Concept Plan and CLMP
- 9.7. Refined Landscape Concept Plan and CLMP presented for the consideration of Kadaltilla and Council.
10. If adopted as part of the CLMP, the Landscape Concept Plan would inform:
 - 10.1. The development of a more detailed landscape redevelopment plan for progressive implementation
 - 10.2. The review of the APLMS.

Attachments

Nil

- END OF REPORT -

Heritage Listing of the Adelaide Motor Sport Circuit in Victoria Park / Pakapakanthi (Park 16)

ITEM 5.3 24/02/2022
Board Meeting

Author:

Sarah Gilmour, Associate Director
Park Lands, Policy & Sustainability

2021/01080

Public

Purpose

This report responds to part 1.3 of Council's resolution from 12 October 2021 in relation to the request for advice on the potential for the heritage listing of the section of the Adelaide motor sport street circuit (the circuit) within Victoria Park / Pakapakanthi (Park 16), in particular the 'Senna Chicane'.

Part 4 of the Council resolution requested the report be "*provided to the Adelaide Park Lands Authority for discussion and considered as possible amendments to the Adelaide Park Lands Management Strategy which is currently under review*".

The report gives consideration to the broader heritage and social values of Park 16 (as identified in part 1.2 of the Council resolution) as it relates to former and contemporary uses of the Park.

It is unlikely that the component of the circuit within Park 16, as a stand-alone, would be considered for State Heritage listing.

However, there is potential for the circuit as a whole (which includes the Park 16 component and Senna Chicane), to meet one of the required criteria identified in the *Heritage Places Act 1993* for entry into the South Australian Heritage Register as a State Heritage Place.

Noting that the Formula 1 circuit was some 0.8km longer than that used for the Adelaide 500 race, it is recommended that any nomination of the circuit for State Heritage listing be deferred pending further investigation, including whether there is sufficient remaining relevant in-situ fabric and infrastructure and what implications might arise from the listing, in particular any implications for adjacent stakeholders and Council's ability to undertake roadworks.

It is also recommended that the portion of the circuit in Park 16 (with reference to the circuit/s as a whole) be interpreted and celebrated using signage.

Recommendation

THAT KADALTILLA / PARK LANDS AUTHORITY ADVISES COUNCIL:

That Kadaltilla / Park Lands Authority:

1. Notes that the Victoria Park / Pakapakanthi (Park 16) component (including the 'Senna Chicane') of the Adelaide motor sport street circuit, as a stand-alone section, is unlikely to satisfy the requirement for entry into the South Australian Heritage Register as a State Heritage Place as it does not meet at least one of the required criteria identified in the *Heritage Places Act 1993*.
2. Notes, however, that there is potential for the Adelaide motor sport street circuit as a whole (which includes the Victoria Park / Pakapakanthi (Park 16)) to satisfy the *Heritage Places Act 1993* criterion "*it has strong cultural or spiritual associations for the community or a group within it*".
3. Supports the continued acknowledgement and celebration of the circuit in Park 16 (with reference to the circuit as a whole) and the other heritage values of the park with the use of signage.

Implications

Adelaide Park Lands Management Strategy 2015-2025	Adelaide Park Lands Management Strategy 2015-2025 The APLMS does not contemplate the heritage listing of that portion of the Adelaide Motor Sport Street Circuit within Victoria Park / Pakapakanthi (Park 16) but is supportive of appropriate interpretation of heritage features.
APLA 2020-2025 Strategic Plan	Adelaide Park Lands Authority 2020-2025 Strategic Plan Strategic Plan Alignment – Culture Strategic Plan Alignment – Management and Protection Strategic Plan Alignment – Advice
Policy	The CLMP does not specifically contemplate the heritage listing of that portion of the Adelaide Motor Sport Street Circuit within Victoria Park / Pakapakanthi (Park 16) but is supportive of appropriate interpretation of heritage features.
Consultation	Not as a result of this report
Resource	Not as a result of this report
Risk / Legal / Legislative	Not as a result of this report
Opportunities	Interpretation and celebration of that portion of the Adelaide motor sport street circuit in Victoria Park / Pakapakanthi (Park 16) (with reference to the circuit as a whole) through the use of interpretive signage. There is also an opportunity to interpret other aspects of the park's heritage.
City of Adelaide Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

Discussion

1. At its meeting on 12 October 2021, Council resolved that it:
 - 1.1. *“Recognises that Victoria Park / Pakapakanthi (Park 16) experiences considerable heat load arising from the lack of tree canopy and, in its northern section, from the considerable cement and bitumen surfaces that remain in place from the former Adelaide 500 circuit track and horse racing.*
 - 1.2. *Requests a report be prepared for Council by December 2021 outlining the necessary steps toward development of a new landscaping proposal to achieve enhanced greening - in particular tree canopy for shade across Victoria Park – Pakapakanthi (Park 16), noting:*
 - 1.2.1. *the consistent high level of use of Victoria Park, including the race track, by a number of active organised groups including pedal prix, cycling and soccer, and many informal activities including solar cars, walking, running and dog walking.*
 - 1.2.2. *the significant heritage and cultural value of Victoria Park to South Australia's sporting history, including as a result of the Adelaide 500, Formula One Australian Grand Prix, the Australian Touring Car Championship and an American Le Mans Series race, as well as horse racing from 1846 until 2007, the ongoing International Australian 3 Day Event and ostrich racing in the 20th century.*
 - 1.2.3. *as part of the revision of the Community Land Management Plan, on top of the open community consultation, requests the administration directly engage with the adjacent City of Adelaide residents and parties who have a lease, license or formal use of the space.*
 - 1.3. *Requests a separate report be prepared advising on the potential for the heritage listing of the section of the Adelaide Street Circuit within Victoria Park, in particular the Senna Chicane.*
 - 1.4. *Requests these reports are provided to the Adelaide Park Lands Authority for discussion and considered as possible amendments to the Adelaide Park Lands Management Strategy which is currently under review.”*
2. This report relates to part 1.3 of the above decision. A separate report at Item 5.2 on the Agenda of this meeting responds to parts 1.1 and 1.2 of the above decision.

Victoria Park / Pakapakanthi (Park 16)

3. At 72ha, Park 16 is the largest open space in the Adelaide Park Lands (refer **Figure 1** below). Prior to European settlement, the area was open Grey Box / Blue Gum woodland.
4. For the first 170 years of its existence, Park 16 was dominated by a very large horse racing course. The need for visibility across the racecourse dictated that the area was only able to be vegetated external to its perimeter.
5. The Cultural Landscape Assessment for the park identifies some notable plantings undertaken in a conscious manner, including the first Arbor Day plantation in Australia, the Olive Plantation in the north-eastern corner, the Beaumont Drive woodland and the magnificent red gums along Fullarton Rd.
6. Between 1985 and 2007 horse racing and motor sport co-existed in Park 16. In 2007, horse racing ceased and much of the built form associated with this use was removed, along with the horse track itself.
7. In 2015, the remnants of the horse racing precinct in the north-eastern corner of the Park were added to the State Heritage List.
8. In 2021, the State Government announced that the Adelaide 500 car race would no longer take place. A significant section of the community places a great deal of value on the motor sport track given its use over 34 years for, at first the Adelaide Grand Prix and then the Adelaide 500 super car event.
 - 8.1. It should be noted that the State Labour Party has made an election commitment to bring the Adelaide 500 back to the City.
9. For many years now, the motor sport track has also been used for a range of other purposes, including Pedal Prix, cycling, other motor sport events, the annual RSPCA Paws Walk, MRASA Toy Run and walking events.
10. Over the last decade there has been significant upgrades to sporting facilities (ovals, lighting, change rooms, additions to the criterium track, fitness loop and stations), resulting in a range of diverse uses such as seasonal sports on the playing fields, cycle racing, dog walking, running, Parkrun, children learning to ride / scooter.

11. In relation to Council's resolution, records show that Ostrich racing occurred in 1926 at Jubilee Oval off Victoria Drive, where the University of Adelaide now sits, not at Victoria Park.

Figure 1 – Victoria Park / Pakapakanthi (Park 16) October 2021



The Adelaide Street Circuit and the Senna Chicane

12. The Adelaide motor sport street circuit, also known as the “Adelaide Parklands Circuit”, was used for a range of car racing, including the Formula 1 Grand Prix from 1985-1995, the Australian Le Mans Series race in 2000 and more recently the Adelaide 500/V8 Supercars Championship. Details of the street circuit can be seen in Link 1 [here](#).
13. The original circuit, used for Formula 1 racing, was an approximately 4km loop that included Pitt Straight and associated areas in Victoria Park / Pakapakanthi (Park 16) and roads surrounding King Rodney Park / Ityamai-itpina (Park 15) and Rymill Park / Murlawirrapurka (Park 14).
14. Modified for the Adelaide 500 race, the circuit was an approximately 3.2km loop that included the facilities in Victoria Park / Pakapakanthi (Park 16) and the roads around King Rodney Park / Ityamai-itpina (Park 15).

15. The Senna Chicane forms a small part of this loop, located on the north-western circuit entry into Park 16 and is:
 - 15.1. Named after the late Brazilian driver Ayrton Senna, commemorating the circuit where he claimed his last Grand Prix victory.
 - 15.2. Marked by a memorial plaque dedicated to Senna, containing his signature, handprints and dedication inscription.

Heritage Listed Places in Pakapakanthi / Victoria Park (Park 16)

16. The remaining Victoria Park Racecourse buildings in the north-eastern corner of the Park, including the Grandstand, entrance gates, turnstile building, Kiosk and former Adelaide Racing Club offices, as an assemblage, form a State Heritage Place (listed 17 June 2015) known as the 'Victoria Park Racecourse (North-East Precinct)'.

Heritage Listing Processes and Criteria

17. The broader significance of the Adelaide motor sport street circuit (the circuit) to the State as a whole means that it is unlikely to be considered for Local Heritage listing under the Planning and Design Code.
18. In regard to State Heritage, the *Heritage Places Act 1993* states that a place is of heritage significance if it satisfies one or more of the following criteria:
 - 18.1. It demonstrates important aspects of the evolution or pattern of the State's history
 - 18.2. It has rare, uncommon or endangered qualities that are of cultural significance
 - 18.3. It may yield information that will contribute to an understanding of the State's history, including its natural history
 - 18.4. It is an outstanding representative of a particular class of places of cultural significance
 - 18.5. It demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
 - 18.6. It has strong cultural or spiritual associations for the community or a group within it
 - 18.7. It has a special association with the life or work of a person or organisation or an event of historical importance.
19. The stand-alone component of the Adelaide motor sport street circuit within Park 16 is unlikely to be considered as a State Heritage Place, however, the street circuit as a whole (which includes the Park 16 component) may be.
20. The component of the motor sport street circuit within Victoria Park / Pakapakanthi (Park 16) must be a separate consideration to the existing State Heritage Place (former Racecourse buildings) in the north-eastern corner of the Park. Each has separate values (or potential values in the case of the motor sport circuit) for individual consideration, on their own merits.
21. It is possible that the street circuit as a whole satisfies 18.6 above, ie "*it has strong cultural or spiritual associations for the community or a group within it*". However, any nomination in this regard remains to be assessed by the South Australian Heritage Council.
22. Any such nomination requires further consideration regarding the integrity of the remaining fabric of the street circuit and possible implications for future road management and design. It is therefore recommended that any such nomination be deferred until these questions can be answered.

Alternative Heritage Recognition

23. It is recommended that, in the meantime, the story and significance of Park 16, including that component of the circuit (with reference to the circuit as a whole), continues to be told through the development of on-site interpretive signage.

Attachments

Nil

- END OF REPORT -